

## Message Text

SECRET

PAGE 01 STATE 184530 TOSEC 080141  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

DRAFTED BY AF/S:DKPETTERSON:RCB

APPROVED BY AF:RMMOOSE

S/S-0:AOTTO

USUN:DMCHENRY

IO:GBHELMAN

D:DLAMB

-----126051 052304Z /66

O 052249Z AUG 77 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

INFO AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

AMEMBASSY KINGSTON

S E C R E T STATE 184530 TOSEC 080141

EXDIS, FROM AF: DICK MOOSE, KINGSTON FOR AMB. YOUNG ONLY

E.O. 11652: GDS

TAGS: PDEV, RH, UK, US

SUBJECT: ACTION MEMORANDUM: TALKS WITH THE BRITISH -  
THE UN ROLE (S/S 7720527)

REF: STATE 182211, TOSEC 80075

1. WE MET THIS MORNING WITH SIR JOHN MORETON AND BILL  
SQUIRE OF THE BRITISH EMBASSY TO DISCUSS A NUMBER OF  
POINTS WHICH HAVE BEEN RAISED BY OWEN REGARDING THE  
DRAFT STATEMENT OF SETTLEMENT PROPOSALS AND SOME  
ASPECTS OF THE PLAN OF ACTION.

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2. MORETON ASKED FOR OUR COMMENTS ON PARAGRAPHS 11(A)  
AND (C) WHICH DEAL RESPECTIVELY WITH THE APPOINTMENT  
AND DUTIES OF A RESIDENT COMMISSIONER AND THE UN  
FORCE. AS FOR 11(A), WHICH WAS TRANSMITTED TO YOU AS  
PARA 9(A) OF REFTEL, WE HAVE NO PROBLEM WITH THE  
WORDING. THE ADDITION OF THE LAST CLAUSE, WHICH

STIPULATES THAT THE RESIDENT COMMISSIONER WILL BE "COMMANDER-IN-CHIEF, OF ALL RHODESIAN ARMED FORCES, INCLUDING THE FORCES NOW OPERATING AS THE FORCES OF THE REGIME AND THE LIBERATION ARMIES", IS CONSISTENT WITH NORMAL PRACTICE REGARDING THE DUTIES OF A BRITISH COLONIAL ADMINISTRATOR.

3. WE CONTINUE TO HAVE DIFFICULTIES WITH OWEN REGARDING THE WORDING OF 11(C). AS I NOTED TO YOU EARLIER, FOR PRACTICAL REASONS OWEN PREFERS NOT TO BE PRECISE IN THE DRAFT STATEMENT REGARDING THE ROLE, SIZE AND COMPOSITION OF THE UN FORCE. WE BELIEVE, HOWEVER, THAT IT IS NECESSARY TO GO FARTHER THAN THE BRITISH HAVE IN THEIR PROPOSED LANGUAGE, WHICH IS: "THE SECURITY COUNCIL WILL BE INVITED TO AUTHORISE THE SECRETARY GENERAL OF THE UNITED NATIONS TO NOMINATE A REPRESENTATIVE WHO, TOGETHER WITH THE PERSON DESIGNATED BY THE BRITISH GOVERNMENT AS THEIR CHOICE FOR THE RESIDENT COMMISSIONER, WILL ENTER INTO DISCUSSIONS WITH ALL THE PARTIES CONCERNING THE FUTURE ROLE AND STATUS OF ALL MILITARY FORCES NOW OPERATING IN RHODESIA. IN THE LIGHT OF THESE DISCUSSIONS AND WITH THE AUTHORITY OF THE SECURITY COUNCIL, THE DETAILS OF THE ROLE OF THE UN AND OF THE STATUS OF ANY UN FORCE WILL THEN BE REGULATED BY AGREEMENT BETWEEN THE BRITISH GOVERNMENT AND THE SECRETARY GENERAL OF THE UNITED NATIONS."

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4. THIS IS THE SAME WORDING THEY GAVE TO US BEFORE (SEE PARA 9(C) REFTEL) WITH THE EXCEPTION THAT THE LAST CLAUSE HAS BEEN CHANGED TO INCLUDE THE REFERENCE TO ANY (IN THE SENSE OF "A POSSIBLE") UN FORCE.

5. DURING OUR DISCUSSIONS THIS MORNING WE SUGGESTED THAT 11(C) BE CHANGED AS FOLLOWS: "THE ESTABLISHMENT, BY SECURITY COUNCIL RESOLUTION, OF A UN-ZIMBABWE FORCE, WHOSE ROLE WILL BE TO SUPERVISE THE CEASEFIRE; SUPPORT THE CIVIL POWER AT THE REQUEST OF THE RESIDENT COMMISSIONER, IN CONSULTATION WITH THE UN SPECIAL REPRESENTATIVE; AND MAINTAIN LIAISON WITH THE EXISTING RHODESIAN ARMED FORCES AND THE FORCES OF THE LIBERATION ARMIES." THIS WORDING IS SIMILAR, BUT LESS DETAILED THAN THE WORDING CONTAINED IN THE DRAFT THE BRITISH LEFT WITH US FOLLOWING YOUR TALKS HERE WITH OWEN.

6. SQUIRE SUGGESTED A VARIANT WHICH WOULD MELD SOME OF THEIR PROPOSED LANGUAGE WITH OURS. THIS WOULD BE AS FOLLOWS: "THE SECURITY COUNCIL WILL ALSO BE INVITED TO AUTHORIZE THE SECRETARY GENERAL OF THE UNITED

NATIONS TO NOMINATE A REPRESENTATIVE WHO, TOGETHER WITH THE PERSON DESIGNATED BY THE BRITISH GOVERNMENT AS THEIR CHOICE FOR THE RESIDENT COMMISSIONER, WILL, PRIOR TO THE TRANSITION PERIOD, ENTER INTO DISCUSSIONS WITH ALL THE PARTIES CONCERNING THE FUTURE ROLE AND STATUS OF ALL MILITARY FORCES NOW OPERATING IN RHODESIA. IN LIGHT OF THESE DISCUSSIONS, THE SECURITY COUNCIL

WILL BE INVITED TO ESTABLISH A UN-ZIMBABWE FORCE, WHOSE ROLE WILL BE TO SUPERVISE THE CEASEFIRE AND SUPPORT THE CIVIL POWER AT THE REQUEST OF THE RESIDENT COMMISSIONER, IN CONSULTATION WITH THE UN SPECIAL REPRESENTATIVE."

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7. THIS LATTER FORMULATION WOULD LEAVE MANY DETAILS REGARDING THE UN FORCE UNSTATED, IN KEEPING WITH OWEN'S WISHES. IT WOULD ALSO MEET OUR CONCERN THAT THERE BE A MORE EXPLICIT REFERENCE TO A UN FORCE, THAT AT LEAST SOME BROAD OUTLINES OF ITS FUNCTIONS TO BE INCLUDED IN THE DRAFT SETTLEMENT PROPOSALS, AND THAT IT IS CLEAR THAT CONSULTATIONS REGARDING THE ROLE AND STATUS OF THE UN FORCE WILL TAKE PLACE BEFORE THE TRANSITION.

8. OTHER ASPECTS OF OUR DISCUSSIONS WITH THE BRITISH WILL FOLLOW SEPTEL.

9. RECOMMENDATION: THAT, IF THE BRITISH ACCEPT OUR WORDING, YOU AUTHORIZE US TO INCORPORATE IT INTO THE DRAFT STATEMENT. ALTERNATIVELY, IF THE BRITISH PROPOSE THE VARIANT SUGGESTED BY SQUIRE, OR WORDING VERY CLOSE TO IT, THAT YOU AUTHORIZE US TO ACCEPT IT.

DRAFTED: AF:S:DKPETTERSON AUTHORIZED;AF:RMOOSE  
CLLARANCE:USUN:DMCHENRY  
IO: GHELMAN  
D:DLAMB

CHRISTOPHER

SECRET

NNN



## Message Attributes

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